

## Message Text

CONFIDENTIAL

PAGE 01 BELGRA 04356 282322Z  
ACTION EUR-12

INFO OCT-01 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00  
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O R 282105Z JUN 77  
FM AMEMBASSY BELGRADE  
TO SECSTATE WASHDC IMMEDIATE 1241  
INFO AMEMBASSY MOSCOW  
USMISSION NATO

CONFIDENTIAL BELGRADE 4356

E.O. 11652: GDS  
TAGS: CSCE  
SUBJECT: BELGRADE CSCE MEETING: JUNE 28

REF: BELGRADE 4319

DEPARTMENT FOR EUR/RPM, EUR/SOV

FROM USDEL CSCE

1. MORNING PLENARY SESSION STALLED OVER WHETHER TO BEGIN DISCUSSION OF ORGANIZATION AND OTHER MODALITIES AS A WAY OF STIMULATING PROGRESS TOWARD AN ACCEPTABLE AGENDA. FRG, AUSTRIAN, AND UK REPS POINTED TO THE CLOSE, EVEN "ORGANIC" LINKAGE BETWEEN THE AGENDA AND ORGANIZATIONAL CONSIDERATIONS. SOVIET REP, HOWEVER, BACKED BY BLOC ALLIES, REJECTED THIS LINKAGE AND ADAMANTLY INSISTED THAT A DECISION ON THE AGENDA HAD TO PRECEDE ANY FORMAL DISCUSSIONS ON ORGANIZATION. SOVIET REP REITERATED HIS ALREADY MONOTONOUS LINE THAT PARAGRAPH 2A OF THE FOLLOW-UP SECTION OF THE FINAL ACT WAS THE DEFINITIVE FORMULATION OF THE AGENDA.

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2. AFTERNOON SESSION OF WORKING GROUP WAS PERHAPS THE MOST FRUSTRATING TO DATE. IN CONTINUING DISCUSSION ON DRAFTING OF AGENDA POINT ON FURTHER FOLLOW-UP, SOVIETS AND THEIR ALLIES INSISTED ON REPRODUCING TEXTUALLY THE LANGUAGE OF THE FINAL ACT. AUSTRIAN REP SUGGESTED ADOPTION OF THE UK FORMULATION (REFTEL) SUBSTITUTING THE WORDS "SUCH AS" FOR "IN OTHER WORDS." SOVIET REP,

HOWEVER, AGAIN MOVED TO STIFLE PROGRESS BY REPLYING THAT ANY FORMULATION WOULD HAVE TO ADHERE AS CLOSELY AS POSSIBLE TO THE WORDING OF THE FINAL ACT.

3. MALTESE REP, IN AN EFFORT TO END THE DEADLOCK, SUGGESTED AN EFFORT TO DRAFT THE SECTIONS OF THIS AGENDA ITEM ON WHICH THERE WAS CONSENSUS, USING BRACKETS ELSEWHERE. EVEN THIS IDEA, HOWEVER, GOT NOWHERE WHEN DISAGREEMENT NATURALLY ENSUED OVER THE ORDERING OF THE POSSIBLE ALTERNATIVES WITHIN THE BRACKETS. BULGARIAN REP SUGGESTED THE USE OF THE DRAFTING PROCEDURE OUTLINED BY MALTA, BUT OMMITTING PHRASEOLOGY DESIRED BY WESTERN AND NEUTRAL STATES. SOVIET REP ENDED DISCUSSION BY AGIAN STRESSING THAT FINAL ACT COULD NOT BE CHANGED, AND REJECTING PLACEMENT OF BRACKETS AROUND FINAL ACT LANGUAGE.

4. TOWARDS CLOSE OF SESSION, U.S. REP MADE INFORMAL PROPOSAL TO FIND WAY OUT OF THIS TANGLE BY SEPARATING THOSE PARTS OF TEXT WHICH COME FROM FINAL ACT AND THOSE WHICH DO NOT. THIS WOULD PERMIT THOSE DELS WHO ADVOCATE RETAINING FINAL ACT LANGUAGE TO STATE THAT LANGUAGE HAD NOT BEEN CHANGED, AND THAT OTHER PART OF AGENDA ITEM WAS A NEW ADDITION.

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## Message Attributes

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**Review Markings:**  
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